

## General Assembly

Governor's Bill No. 837

January Session, 2013

LCO No. 2947



Referred to Committee on AGING

Introduced by:

SEN. WILLIAMS, 29th Dist.

SEN. LOONEY, 11th Dist.

REP. SHARKEY, 88th Dist.

REP. ARESIMOWICZ, 30th Dist.

## AN ACT CONCERNING THE DEPARTMENT ON AGING.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 7-127b of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2013*):
- 3 (a) The chief elected official or the chief executive officer if by
- 4 ordinance of each municipality shall appoint a municipal agent for
- 5 elderly persons. Such agent shall be a member of an agency that serves
- 6 elderly persons in the municipality or a responsible resident of the
- 7 municipality who has demonstrated an interest in the elderly or has
- 8 been involved in programs in the field of aging.
- 9 (b) The duties of the municipal agent may include, but shall not be
- 10 limited to, (1) disseminating information to elderly persons, assisting
- 11 such persons in learning about the community resources available to
- them and publicizing such resources and benefits; (2) assisting elderly

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- 13 persons to apply for federal and other benefits available to such
- 14 persons; (3) reporting to the chief elected official or chief executive
- officer of the municipality and the Department [of Social Services] on
- 16 Aging any needs and problems of the elderly and any
- 17 recommendations for action to improve services to the elderly.

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- (c) Each municipal agent shall serve for a term of two or four years, at the discretion of the appointing authority of each municipality, and may be reappointed. If more than one agent is necessary to carry out the purposes of this section, the appointing authority, in its discretion, may appoint one or more assistant agents. The town clerk in each municipality shall notify the Department [of Social Services] on Aging immediately of the appointment of a new municipal agent. Each municipality may provide to its municipal agent resources sufficient for such agent to perform the duties of the office.
- (d) The Department [of Social Services] on Aging shall adopt and disseminate to municipalities guidelines as to the role and duties of municipal agents and such informational and technical materials as may assist such agents in performance of their duties. The department, in cooperation with the area agencies on aging, may provide training for municipal agents within the available resources of the department and of the agencies on aging.
- Sec. 2. Section 8-119f of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- The Commissioner of [Economic and Community Development]
  Housing shall design, implement, operate and monitor a program of
  congregate housing. For the purpose of this program, the
  Commissioner of [Economic and Community Development] Housing
  shall consult with the Commissioner of Social Services and the
  Commissioner on Aging for the provision of services for the physically
  disabled in order to comply with the requirements of section 29-271.
- Sec. 3. Section 17b-4 of the general statutes is repealed and the

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44 following is substituted in lieu thereof (*Effective July 1, 2013*):

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(a) The Department of Social Services shall plan, develop, administer, operate, evaluate and provide funding for services for individuals and families served by the department who are in need of personal or economic development. In cooperation with other social service agencies and organizations, including community-based agencies, the department shall work to develop and fund prevention, intervention and treatment services for individuals and families. The department shall: (1) Provide appropriate services to individuals and families as needed through direct social work services rendered by the department and contracted services from community-based organizations funded by the department; (2) collect, interpret and publish statistics relating to individuals and families serviced by the department; (3) monitor, evaluate and review any program or service which is developed, operated or funded by the department; (4) supervise the establishment of pilot programs funded by the department in local communities which assist and support individuals and families in personal and economic development; (5) improve the quality of services provided, operated and funded by the department and increase the competency of its staff relative to the provision of effective social services by establishing and supporting ongoing staff development and training; and (6) encourage citizen participation in the development of social service priorities and programs.

[(b) The Department of Social Services shall study continuously the conditions and needs of elderly and aging persons in this state in relation to nutrition, transportation, home-care, housing, income, employment, health, recreation and other matters. It shall be responsible in cooperation with federal, state, local and area planning agencies on aging for the overall planning, development and administration of a comprehensive and integrated social service delivery system for elderly persons and the aged. The department shall: (1) Measure the need for services; (2) survey methods of administration of programs for service delivery; (3) provide for

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periodic evaluations of social services; (4) maintain technical, information, consultation and referral services in cooperation with other state agencies to local and area public and private agencies to the fullest extent possible; (5) develop and coordinate educational outreach programs for the purposes of informing the public and elderly persons of available programs; (6) cooperate in the development of performance standards for licensing of residential and medical facilities with appropriate state agencies; (7) supervise the establishment, in selected areas and local communities of the state, of pilot programs for elderly persons; (8) coordinate with the Department of Transportation to provide adequate transportation services related to the needs of elderly persons; and (9) cooperate with other state agencies to provide adequate and alternate housing for elderly persons, including congregate housing, as defined in section 8-119e.]

[(c)] (b) The Department of Social Services, in conjunction with the Department of Public Health and the Department on Aging, may adopt regulations in accordance with the provisions of chapter 54 to establish requirements with respect to the submission of reports concerning financial solvency and quality of care by nursing homes for the purpose of determining the financial viability of such homes, identifying homes that appear to be experiencing financial distress and examining the underlying reasons for such distress. Such reports shall be submitted to the Nursing Home Financial Advisory Committee established under section 17b-339.

Sec. 4. Section 17a-317 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

(a) Effective January 1, 2013, there shall be established a Department on Aging that shall be under the direction and supervision of the Commissioner on Aging who shall be appointed by the Governor in accordance with the provisions of sections 4-5 to 4-8, inclusive, with the powers and duties prescribed in said sections. The commissioner shall be knowledgeable and experienced with respect to the conditions

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and needs of elderly persons and shall serve on a full-time basis.

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(b) The Commissioner on Aging shall administer all laws under the jurisdiction of the Department on Aging and shall employ the most efficient and practical means for the provision of care and protection of elderly persons. The commissioner shall have the power and duty to do the following: (1) Administer, coordinate and direct the operation of the department; (2) adopt and enforce regulations, in accordance with chapter 54, as necessary to implement the purposes of the department as established by statute; (3) establish rules for the internal operation and administration of the department; (4) establish and develop programs and administer services to achieve the purposes of the department; (5) contract for facilities, services and programs to implement the purposes of the department; (6) act as advocate for necessary additional comprehensive and coordinated programs for elderly persons; (7) assist and advise all appropriate state, federal, local and area planning agencies for elderly persons in the performance of their functions and duties pursuant to federal law and regulation; (8) plan services and programs for elderly persons; (9) coordinate outreach activities by public and private agencies serving elderly persons; and (10) consult and cooperate with area and private planning agencies.

(c) The Department on Aging shall study continuously the conditions and needs of elderly persons in this state in relation to nutrition, transportation, home-care, housing, income, employment, health, recreation and other matters. It shall be responsible in cooperation with federal, state, local and area planning agencies on aging for the overall planning, development and administration of a comprehensive and integrated social service delivery system for elderly persons. The department shall: (1) Measure the need for services; (2) survey methods of administration of programs for service delivery; (3) provide for periodic evaluations of social services; (4) maintain technical, information, consultation and referral services in cooperation with other state agencies to local and area public and

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- 142 private agencies to the fullest extent possible; (5) develop and
- 143 coordinate educational outreach programs for the purposes of
- informing the public and elderly persons of available programs; (6)
- 145 cooperate in the development of performance standards for licensing
- of residential and medical facilities with appropriate state agencies; (7)
- supervise the establishment, in selected areas and local communities of
- the state, of pilot programs for elderly persons; (8) coordinate with the
- 149 Department of Transportation to provide adequate transportation
- 150 <u>services related to the needs of elderly persons</u>; and (9) cooperate with
- 151 other state agencies to provide adequate and alternate housing for
- elderly persons, including congregate housing, as defined in section 8-
- 153 119e.
- [(c)] (d) The functions, powers, duties and personnel of the Division
- of Aging Services of the Department of Social Services, or any
- 156 subsequent division or portion of a division with similar functions,
- powers, personnel and duties, shall be transferred to the Department
- on Aging pursuant to the provisions of sections 4-38d, 4-38e and 4-39.
- 159 [(d)] (e) The Department of Social Services shall administer
- programs under the jurisdiction of the Department on Aging until the
- 161 Commissioner on Aging is appointed and administrative staff are
- 162 hired.
- [(e)] (f) The Governor may, with the approval of the Finance
- 164 Advisory Committee, transfer funds between the Department of Social
- 165 Services and the Department on Aging pursuant to subsection (b) of
- section 4-87 during the fiscal year ending June 30, 2013.
- [(f)] (g) Any order or regulation of the Department of Social Services
- or the Commission on Aging that is in force on [January] <u>July</u> 1, 2013,
- shall continue in force and effect as an order or regulation until
- amended, repealed or superseded pursuant to law.
- 171 Sec. 5. Section 17b-2 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2013*):

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173 The Department of Social Services is designated as the state agency 174 for the administration of (1) the child care development block grant 175 pursuant to the Child Care and Development Block Grant Act of 1990; 176 (2) the Connecticut energy assistance program pursuant to the Low 177 Income Home Energy Assistance Act of 1981; (3) [programs for the 178 elderly pursuant to the Older Americans Act; (4)] the state plan for 179 vocational rehabilitation services for the fiscal year ending June 30, 180 1994; [(5)] (4) the refugee assistance program pursuant to the Refugee 181 Act of 1980; [(6)] (5) the legalization impact assistance grant program 182 pursuant to the Immigration Reform and Control Act of 1986; [(7)] (6) 183 the temporary assistance for needy families program pursuant to the 184 Personal Responsibility and Work Opportunity Reconciliation Act of 185 1996; [(8)] (7) the Medicaid program pursuant to Title XIX of the Social 186 Security Act; [(9)] (8) the supplemental nutrition assistance program 187 pursuant to the Food and Nutrition Act of 2008; [(10)] (9) the state 188 supplement to the Supplemental Security Income Program pursuant to 189 the Social Security Act; [(11)] (10) the state child support enforcement 190 plan pursuant to Title IV-D of the Social Security Act; and [(12)] (11) 191 the state social services plan for the implementation of the social 192 services block grants and community services block grants pursuant to 193 the Social Security Act. [The Department of Social Services is 194 designated a public housing agency for the purpose of administering 195 the Section 8 existing certificate program and the housing voucher 196 program pursuant to the Housing Act of 1937.]

- Sec. 6. Subsection (c) of section 17b-28 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- (c) On and after July 1, 2011, the council shall be composed of the following members:
- 202 (1) The chairpersons and ranking members of the joint standing 203 committees of the General Assembly having cognizance of matters 204 relating to <u>aging</u>, human services, public health and appropriations

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205 and the budgets of state agencies, or their designees;

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- (2) Four appointed by the speaker of the House of Representatives, 207 one of whom shall be a member of the General Assembly, one of 208 whom shall be a community provider of adult Medicaid health services, one of whom shall be a recipient of Medicaid benefits for the 210 aged, blind and disabled or an advocate for such a recipient and one of whom shall be a representative of the state's federally qualified health 212 clinics;
- 213 (3) Four appointed by the president pro tempore of the Senate, one 214 of whom shall be a member of the General Assembly, one of whom 215 shall be a representative of the home health care industry, one of 216 whom shall be a primary care medical home provider and one of 217 whom shall be an advocate for Department of Children and Families 218 foster families;
- 219 (4) Two appointed by the majority leader of the House of 220 Representatives, one of whom shall be an advocate for persons with 221 substance abuse disabilities and one of whom shall be a Medicaid 222 dental provider;
  - (5) Two appointed by the majority leader of the Senate, one of whom shall be a representative of school-based health centers and one of whom shall be a recipient of benefits under the HUSKY program;
- 226 (6) Two appointed by the minority leader of the House of 227 Representatives, one of whom shall be an advocate for persons with 228 disabilities and one of whom shall be a dually eligible Medicaid-229 Medicare beneficiary or an advocate for such a beneficiary;
  - (7) Two appointed by the minority leader of the Senate, one of whom shall be a low-income adult recipient of Medicaid benefits or an advocate for such a recipient and one of whom shall be a representative of hospitals;

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- 234 (8) The executive director of the Commission on Aging, or the 235 executive director's designee;
- 236 (9) The executive director of the Commission on Children, or the executive director's designee;
- 238 (10) A representative of the Long-Term Care Advisory Council;
- 239 (11) The Commissioners of Social Services, Children and Families,
- 240 Public Health, Developmental Services, Aging and Mental Health and
- 241 Addiction Services, or their designees, who shall be ex-officio
- 242 nonvoting members;
- 243 (12) The Comptroller, or the Comptroller's designee, who shall be an
- 244 ex-officio nonvoting member;
- 245 (13) The Secretary of the Office of Policy and Management, or the 246 secretary's designee, who shall be an ex-officio nonvoting member; and
- 247 (14) One representative of an administrative services organization
- 248 which contracts with the Department of Social Services in the
- 249 administration of the Medicaid program, who shall be a nonvoting
- 250 member.
- Sec. 7. Subsection (a) of section 17b-28a of the general statutes is
- 252 repealed and the following is substituted in lieu thereof (Effective July
- 253 1, 2013):
- 254 (a) There is established a Waiver Application Development Council
- 255 that shall be composed of the following members: The chairpersons
- and ranking members of the joint standing committee of the General
- 257 Assembly having cognizance of matters relating to appropriations, or
- 258 their designees; the chairpersons and ranking members of the joint
- 259 standing committee of the General Assembly having cognizance of
- 260 <u>matters relating to aging, or their designees;</u> the chairpersons and
- 261 ranking members of the joint standing committee of the General
- Assembly having cognizance of matters relating to human services, or

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263 their designees; the chairpersons and ranking members of the joint 264 standing committee of the General Assembly having cognizance of 265 matters relating to public health, or their designees; the Commissioner 266 of Social Services, or [his] the commissioner's designee; 267 Commissioner on Aging or the commissioner's designee; 268 Commissioner of Public Health, or [his] the commissioner's designee; 269 the Commissioner of Mental Health and Addiction Services, or [his] 270 the commissioner's designee; the Commissioner of Developmental 271 Services, or [his] the commissioner's designee; the Secretary of the 272 Office of Policy and Management, or [his] the secretary's designee; the 273 State Comptroller, or [his] the comptroller's designee; a representative 274 of advocacy for mental retardation to be appointed by the president 275 pro tempore of the Senate; a representative of advocacy for the elderly 276 to be appointed by the majority leader of the Senate; a representative 277 of the nursing home industry to be appointed by the minority leader of 278 the Senate; a representative of the home health care industry, 279 independent of the nursing home industry, to be appointed by the 280 speaker of the House of Representatives; a representative of the mental 281 health profession to be appointed by the majority leader of the House 282 of Representatives; a representative of the substance abuse profession 283 to be appointed by the minority leader of the House of 284 Representatives; a health care provider to be appointed by the 285 president pro tempore of the Senate; two elderly consumers of 286 Medicaid services who are also eligible for Medicare, to be appointed 287 by the speaker of the House of Representatives; a representative of the 288 managed care industry, to be appointed by the president pro tempore 289 of the Senate; a social services care provider, to be appointed by the 290 majority leader of the House of Representatives; a family support care 291 provider, to be appointed by the majority leader of the Senate; two 292 persons with disabilities who are consumers of Medicaid services, one 293 to be appointed by the president pro tempore of the Senate and one to 294 be appointed by the minority leader of the House of Representatives; a 295 representative of legal advocacy for Medicaid clients, to be appointed 296 by the minority leader of the Senate; and six members of the General

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297 Assembly, one member appointed by the president pro tempore of the 298 Senate; one member appointed by the majority leader of the Senate; 299 one member appointed by the minority leader of the Senate; one 300 member appointed by the speaker of the House of Representatives; 301 one member appointed by the majority leader of the House of 302 Representatives; and one member appointed by the minority leader of 303 the House of Representatives. The council shall be responsible for 304 advising the Department of Social Services, which shall be the lead 305 agency in the development of a Medicaid Research and Demonstration 306 Waiver under Section 1115 of the Social Security Act for application to 307 the Office of State Health Reform of the United States Department of 308 Health and Human Services by May 1, 1996. The council shall advise 309 the department with respect to specific provisions within the waiver 310 application, including but not limited to, the identification of 311 populations to be included in a managed care program, a timetable for 312 inclusion of distinct populations, expansion of access to care, quality 313 assurance and grievance procedures for consumers and providers. The 314 council shall also advise the department with respect to the goals of 315 the waiver, including but not limited to, the expansion of access and 316 coverage, making state health spending more efficient and to the 317 reduction of uncompensated care.

Sec. 8. Section 17b-33 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

The Department [of Social Services] on Aging shall establish, within available appropriations, a fall prevention program. Within such program, the department shall:

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(1) Promote and support research to: (A) Improve the identification, diagnosis, treatment and rehabilitation of older adults and others who have a high risk of falling; (B) improve data collection and analysis to identify risk factors for falls and factors that reduce the likelihood of falls; (C) design, implement and evaluate the most effective fall prevention interventions; (D) improve intervention strategies that have

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329 been proven effective in reducing falls by tailoring such strategies to 330 specific populations of older adults; (E) maximize the dissemination of 331 proven, effective fall prevention interventions; (F) assess the risk of 332 falls occurring in various settings; (G) identify barriers to the adoption 333 of proven interventions with respect to the prevention of falls among 334 older adults; (H) develop, implement and evaluate the most effective 335 approaches to reducing falls among high-risk older adults living in 336 communities and long-term care and assisted living facilities; and (I) 337 evaluate the effectiveness of community programs designed to prevent 338 falls among older adults;

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- (2) Establish, in consultation with the Commissioner of Public Health, a professional education program in fall prevention, evaluation and management for physicians, allied health professionals and other health care providers who provide services for the elderly in this state. The Commissioner [of Social Services] on Aging may contract for the establishment of such program through (A) a request for proposal process, (B) a competitive grant program, or (C) cooperative agreements with qualified organizations, institutions or consortia of qualified organizations and institutions;
- (3) Oversee and support demonstration and research projects to be carried out by organizations, institutions or consortia of organizations and institutions deemed qualified by the Commissioner [of Social Services] on Aging. Such demonstration and research projects may be in the following areas:
- (A) Targeted fall risk screening and referral programs;
- (B) Programs designed for community-dwelling older adults that use fall intervention approaches, including physical activity, medication assessment and reduction of medication when possible, vision enhancement and home-modification strategies;
- 358 (C) Programs that target new fall victims who are at a high risk for 359 second falls and that are designed to maximize independence and

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- 361 functional limitations;
- 362 (D) Private sector and public-private partnerships to develop 363 technologies to prevent falls among older adults and prevent or reduce
- injuries when falls occur; and
- 365 (4) Award grants to, or enter into contracts or cooperative
- 366 agreements with, organizations, institutions or consortia of
- 367 organizations and institutions deemed qualified by the Commissioner
- 368 [of Social Services] on Aging to design, implement and evaluate fall
- 369 prevention programs using proven intervention strategies in
- 370 residential and institutional settings.
- Sec. 9. Section 17b-251 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2013*):
- 373 The Department [of Social Services] on Aging shall establish an
- outreach program to educate consumers as to: (1) The need for long-
- 375 term care; (2) mechanisms for financing such care; (3) the availability
- of long-term care insurance; and (4) the asset protection provided
- under sections 17b-252 to 17b-254, inclusive, and 38a-475, as amended
- 378 <u>by this act</u>. The Department [of Social Services] <u>on Aging shall provide</u>
- 379 public information to assist individuals in choosing appropriate
- insurance coverage.
- Sec. 10. Section 17b-400 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2013*):
- 383 (a) As used in this chapter:
- 384 (1) "State agency" means the [Division of Elderly Services of the
- Department of Social Services Department on Aging.
- 386 (2) "Office" means the Office of the Long-Term Care Ombudsman
- 387 established in this section.

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388	(3) "State Ombudsman" means the State Ombudsman established in
389	this section.

- 390 (4) "Program" means the long-term care ombudsman program 391 established in this section.
- 392 (5) "Representative" includes a regional ombudsman, a residents' 393 advocate or an employee of the Office of the Long-Term Care 394 Ombudsman who is individually designated by the [ombudsman] 395 State Ombudsman.

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- (6) "Resident" means an older individual who resides in or is a patient in a long-term care facility who is sixty years of age or older.
- 398 (7) "Long-term care facility" means any skilled nursing facility, as 399 defined in Section 1819(a) of the Social Security Act, (42 USC 1395i-400 3(a)) any nursing facility, as defined in Section 1919(a) of the Social 401 Security Act, (42 USC 1396r(a)) a board and care facility as defined in 402 Section 102(19) of the federal Older Americans Act, (42 USC 3002(19)) 403 and for purposes of ombudsman program coverage, an institution 404 regulated by the state pursuant to Section 1616(e) of the Social Security 405 Act, (42 USC 1382e(e)) and any other adult care home similar to a 406 facility or nursing facility or board and care home.
- 407 (8) "Commissioner" means the Commissioner [of Social Services] <u>on</u> 408 Aging.
- [(9) "Director" means the director of the Division of Elderly Services of the Department of Social Services.]
- 411 [(10)] (9) "Applicant" means an older individual who has applied for admission to a long-term care facility.
- (b) There is established an independent Office of the Long-Term
  Care Ombudsman within the Department [of Social Services] on
  Aging. The Commissioner [of Social Services] on Aging shall appoint a
  State Ombudsman who shall be selected from among individuals with

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- 417 expertise and experience in the fields of long-term care and advocacy
- 418 to head the office and the State Ombudsman shall appoint assistant
- 419 regional ombudsmen. In the event the State Ombudsman or an
- 420 assistant regional ombudsman is unable to fulfill the duties of the
- office, the commissioner shall appoint an acting State Ombudsman and
- 422 the State Ombudsman shall appoint an acting assistant regional
- 423 ombudsman.
- 424 (c) Notwithstanding the provisions of subsection (b) of this section,
- on and after July 1, 1990, the positions of State Ombudsman and
- 426 regional ombudsmen shall be classified service positions. The State
- 427 Ombudsman and regional ombudsmen holding said positions on said
- date shall continue to serve in their positions as if selected through
- 429 classified service procedures. As vacancies occur in such positions
- 430 thereafter, such vacancies shall be filled in accordance with classified
- 431 service procedures.
- Sec. 11. Subsection (c) of section 17b-406 of the general statutes is
- repealed and the following is substituted in lieu thereof (Effective July
- 434 1, 2013):
- (c) The Commissioner [of Social Services] on Aging shall have
- authority to seek funding for the purposes contained in this section
- 437 from public and private sources, including but not limited to any
- 438 federal or state funded programs.
- Sec. 12. Section 17b-411 of the general statutes is repealed and the
- 440 following is substituted in lieu thereof (*Effective July 1, 2013*):
- The Commissioner [of Social Services] on Aging, after consultation
- with the State Ombudsman, shall adopt regulations in accordance with
- 443 the provisions of chapter 54, to carry out the provisions of sections 17b-
- 444 400 to 17b-412, inclusive, 19a-531 and 19a-532.
- Sec. 13. Section 17b-412 of the general statutes is repealed and the
- 446 following is substituted in lieu thereof (*Effective July 1, 2013*):

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- The [director] <u>Commissioner on Aging</u> shall require the State Ombudsman to:
- 449 (1) Prepare an annual report:
- (A) Describing the activities carried out by the office in the year for which the report is prepared;
- (B) Containing and analyzing the data collected under section 17b-453 413;
- 454 (C) Evaluating the problems experienced by and the complaints 455 made by or on behalf of residents;
- (D) Containing recommendations for (i) improving the quality of the care and life of the residents, and (ii) protecting the health, safety, welfare and rights of the residents;
- (E) (i) Analyzing the success of the program including success in providing services to residents of long-term care facilities; and (ii) identifying barriers that prevent the optimal operation of the program; and
- (F) Providing policy, regulatory and legislative recommendations to solve identified problems, to resolve the complaints, to improve the quality of the care and life of residents, to protect the health, safety, welfare and rights of residents and to remove the barriers that prevent the optimal operation of the program.
- (2) Analyze, comment on and monitor the development and implementation of federal, state and local laws, regulations and other government policies and actions that pertain to long-term care facilities and services, and to the health, safety, welfare and rights of residents in the state, and recommend any changes in such laws, regulations and policies as the office determines to be appropriate.
- 474 (3) (A) Provide such information as the office determines to be

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necessary to public and private agencies, legislators and other persons, regarding (i) the problems and concerns of older individuals residing in long-term care facilities; and (ii) recommendations related to the problems and concerns; and (B) make available to the public and submit to the federal assistant secretary for aging, the Governor, the General Assembly, the Department of Public Health and other appropriate governmental entities, each report prepared under subdivision (1) of this section.

Sec. 14. Section 17b-421 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

The state shall be divided into five elderly planning and service areas, in accordance with federal law and regulations, each having an area agency on aging to carry out the mandates of the federal Older Americans Act of 1965, as amended. The area agencies shall (1) represent elderly persons within their geographic areas, (2) develop an area plan for approval by the Department [of Social Services] on Aging and upon such approval administer the plan, (3) coordinate and assist local public and nonprofit, private agencies in the development of programs, (4) receive and distribute federal and state funds for such purposes, in accordance with applicable law, (5) carry out any additional duties and functions required by federal law and regulations.

- Sec. 15. Section 17b-422 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- (a) The Department [of Social Services] on Aging shall equitably allocate, in accordance with federal law, federal funds received under Title IIIB and IIIC of the Older Americans Act to the five area agencies on aging established pursuant to section 17b-421. The department, before seeking federal approval to spend any amount above that allotted for administrative expenses under said act, shall inform the joint standing [committee] committees of the General Assembly having

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cognizance of matters relating to <u>aging and</u> human services that it is seeking such approval.

- (b) Sixty per cent of the state funds appropriated to the five area agencies on aging for elderly nutrition and social services shall be allocated in the same proportion as allocations made pursuant to subsection (a) of this section. Forty per cent of all state funds appropriated to the five area agencies on aging for elderly nutrition and social services used for purposes other than the required nonfederal matching funds shall be allocated at the discretion of the Commissioner [of Social Services] on Aging, in consultation with the five area agencies on aging, based on their need for such funds. Any state funds appropriated to the five area agencies on aging for administrative expenses shall be allocated equally.
- (c) The Department [of Social Services] on Aging, in consultation with the five area agencies on aging, shall review the method of allocation set forth in subsection (a) of this section and shall report any findings or recommendations to the joint standing committees of the General Assembly having cognizance of matters relating to appropriations and the budgets of state agencies and human services.
- (d) An area agency may request a person participating in the elderly nutrition program to pay a voluntary fee for meals furnished, except that no eligible person shall be denied a meal due to an inability to pay such fee.
- Sec. 16. Section 17b-425 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

The Department [of Social Services] on Aging may make a grant to any city, town or borough or public or private agency, organization or institution for the following purposes: (a) For community planning and coordination of programs carrying out the purposes of the Older Americans Act of 1965, as amended; (b) for demonstration programs or activities particularly valuable in carrying out such purposes; (c) for

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537 training of special personnel needed to carry out such programs and 538 activities; (d) for establishment of new or expansion of existing 539 programs to carry out such purposes, including establishment of new 540 or expansion of existing centers of service for elderly persons, 541 providing recreational, cultural and other leisure time activities, and 542 informational, transportation, referral and preretirement 543 postretirement counseling services for elderly persons and assisting 544 such persons in providing volunteer community or civic services, 545 except that no costs of construction, other than for minor alterations 546 and repairs, shall be included in such establishment or expansion; (e) 547 for programs to develop or demonstrate approaches, methods and 548 techniques for achieving or improving coordination of community 549 services for elderly or aging persons and such other programs and 550 services as may be allowed under Title III of the Older Americans Act 551 of 1965, as amended, or to evaluate these approaches, techniques and 552 methods, as well as others which may assist elderly or aging persons 553 to enjoy wholesome and meaningful living and to continue to 554 contribute to the strength and welfare of the state and nation.

- Sec. 17. Section 17b-426 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- The Department [of Social Services] on Aging may use moneys appropriated for the purposes of section 17b-425, as amended by this act, for the expenses of administering the grant program under said section, provided the total of such moneys so used shall not exceed five per cent of the moneys so appropriated.
- Sec. 18. Section 17b-427 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- 564 (a) As used in this section:
- 565 (1) "CHOICES" means Connecticut's programs for health insurance 566 assistance, outreach, information and referral, counseling and 567 eligibility screening;

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- aging and the Center for Medicare Advocacy, that provides free
- information and assistance related to health insurance issues and 573
- 574 concerns of older persons and other Medicare beneficiaries in
- 575 Connecticut; and

Medicare fee-for-service plan.

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- 576 (3) "Medicare organization" means any corporate entity or other 577 organization or group that contracts with the federal Centers for 578 Medicare and Medicaid Services to provide health care services to 579 Medicare beneficiaries in this state as an alternative to the traditional 580
  - (b) The Department [of Social Services] on Aging shall administer the CHOICES health insurance assistance program, which shall be a comprehensive Medicare advocacy program that provides assistance to Connecticut residents who are Medicare beneficiaries. The program shall: (1) Maintain a toll-free telephone number to provide advice and information on Medicare benefits, including prescription drug benefits available through the Medicare Part D program, the Medicare appeals process, health insurance matters applicable to Medicare beneficiaries and long-term care options available in the state at least five days per week during normal business hours; (2) provide information, advice and representation, where appropriate, concerning the Medicare appeals process, by a qualified attorney or paralegal at least five days per week during normal business hours; (3) prepare and distribute written materials to Medicare beneficiaries, their families, senior citizens and organizations regarding Medicare benefits, including prescription drug benefits available through the Medicare Part D program and long-term care options available in the state; (4) develop and distribute a Connecticut Medicare consumers guide, after consultation with the Insurance Commissioner and other organizations involved in servicing, representing or advocating for Medicare

LCO No. 2947 **20** of 30 beneficiaries, which shall be available to any individual, upon request, and shall include: (A) Information permitting beneficiaries to compare their options for delivery of Medicare services; (B) information concerning the Medicare plans available to beneficiaries, including the traditional Medicare fee-for-service plan, Medicare Part D plans and the benefits and services available through each plan; (C) information concerning the procedure to appeal a denial of care and the procedure to request an expedited appeal of a denial of care; (D) information concerning private insurance policies and federal and state-funded programs that are available to supplement Medicare coverage for beneficiaries; (E) a worksheet for beneficiaries to use to evaluate the various plans, including Medicare Part D programs; and (F) any other information the program deems relevant to beneficiaries; (5) collaborate with other state agencies and entities in the development of consumer-oriented web sites that provide information on Medicare plans, including Medicare Part D plans, and long-term care options that are available in the state; and (6) include any functions the department deems necessary to conform to federal grant requirements.

(c) The Insurance Commissioner, in cooperation with, or on behalf of, the Commissioner [of Social Services] on Aging, may require each Medicare organization to: (1) Annually submit to the commissioner any data, reports or information relevant to plan beneficiaries; and (2) at any other times at which changes occur, submit information to the commissioner concerning current benefits, services or costs to beneficiaries. Such information may include information required under section 38a-478c.

(d) Each Medicare organization that fails to file the annual data, reports or information requested pursuant to subsection (c) of this section shall pay a late fee of one hundred dollars per day for each day from the due date of such data, reports or information to the date of filing. Each Medicare organization that files incomplete annual data, reports or information shall be so informed by the Insurance Commissioner, shall be given a date by which to remedy such

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- 636 (e) Not later than June 1, 2001, and annually thereafter, the 637 Insurance Commissioner, in conjunction with the Healthcare 638 Advocate, shall submit to the Governor and to the joint standing 639 committees of the General Assembly having cognizance of matters 640 relating to aging, human services and insurance [and to the select 641 committee of the General Assembly having cognizance of matters 642 relating to aging, a list of those Medicare organizations that have 643 failed to file any data, reports or information requested pursuant to 644 subsection (c) of this section.
- 645 (f) All hospitals, as defined in section 19a-490, which treat persons 646 covered by Medicare Part A shall: (1) Notify incoming patients covered 647 by Medicare of the availability of the services established pursuant to 648 subsection (b) of this section, (2) post or cause to be posted in a 649 conspicuous place therein the toll-free number established pursuant to 650 subsection (b) of this section, and (3) provide each Medicare patient 651 with the toll-free number and information on how to access the 652 CHOICES program.
- Sec. 19. Subsection (a) of section 17b-792 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- 656 (a) The Department [of Social Services] on Aging shall be 657 responsible for the administration of programs which provide 658 nutritionally sound diets to needy elderly persons and for the 659 expansion of such programs when possible. Such programs shall be 660 continued in such a manner as to fully utilize congregate feeding and 661 nutrition education of elderly citizens who qualify for such program.
- Sec. 20. Subsection (c) of section 17b-337 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):

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(c) The Long-Term Care Planning Committee shall consist of: (1) The chairpersons and ranking members of the joint standing [and select] committees of the General Assembly having cognizance of matters relating to human services, public health, elderly services and long-term care; (2) the Commissioner of Social Services, or the commissioner's designee; (3) one member of the Office of Policy and Management appointed by the Secretary of the Office of Policy and Management; (4) one member from the Department [of Social Services] on Aging appointed by the Commissioner [of Social Services] on Aging; (5) two members from the Department of Public Health appointed by the Commissioner of Public Health, one of whom is from the Office of Health Care Access division of the department; (6) one member from the Department of [Economic and Community Development | Housing appointed by the Commissioner of [Economic and Community Development Housing; (7) one member from the of Developmental Services appointed Department by Commissioner of Developmental Services; (8) one member from the Department of Mental Health and Addiction Services appointed by the Commissioner of Mental Health and Addiction Services; (9) one member from the Department of Transportation appointed by the Commissioner of Transportation; (10) one member from the Department of Children and Families appointed by the Commissioner of Children and Families; and (11) the executive director of the Office of Protection and Advocacy for Persons with Disabilities or the executive director's designee. The committee shall convene no later than ninety days after June 4, 1998. Any vacancy shall be filled by the appointing authority. The chairperson shall be elected from among the members of the committee. The committee shall seek the advice and participation of any person, organization or state or federal agency it deems necessary to carry out the provisions of this section.

Sec. 21. Section 17b-349e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

697 (a) As used in this section:

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- (2) "Caretaker" means a person who has the responsibility for the care of an individual with Alzheimer's disease or has assumed the responsibility for such individual voluntarily, by contract or by order of a court of competent jurisdiction.
- 705 (3) "Copayment" means a payment made by or on behalf of an individual with Alzheimer's disease for respite care services.
- 707 (4) "Individual with Alzheimer's disease" means an individual with 708 Alzheimer's disease or related disorders.
  - (b) The Commissioner [of Social Services] on Aging shall operate a program, within available appropriations, to provide respite care services for caretakers of individuals with Alzheimer's disease, provided such individuals with Alzheimer's disease meet the requirements set forth in subsection (c) of this section. Such respite care services may include, but need not be limited to (1) homemaker services; (2) adult day care; (3) temporary care in a licensed medical facility; (4) home-health care; (5) companion services; or (6) personal care assistant services. Such respite care services may be administered directly by the [department] Department on Aging, or through contracts for services with providers of such services, or by means of direct subsidy to caretakers of individuals with Alzheimer's disease to purchase such services.
  - (c) (1) No individual with Alzheimer's disease may participate in the program if such individual (A) has an annual income of more than forty-one thousand dollars or liquid assets of more than one hundred nine thousand dollars, or (B) is receiving services under the Connecticut home-care program for the elderly. On July 1, 2009, and annually thereafter, the commissioner shall increase such income and asset eligibility criteria over that of the previous fiscal year to reflect

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the annual cost of living adjustment in Social Security income, if any.

- (2) No individual with Alzheimer's disease who participates in the program may receive more than three thousand five hundred dollars for services under the program in any fiscal year or receive more than thirty days of out-of-home respite care services other than adult day care services under the program in any fiscal year, except that the commissioner shall adopt regulations pursuant to subsection (d) of this section to provide up to seven thousand five hundred dollars for services to a participant in the program who demonstrates a need for additional services.
- (3) The commissioner may require an individual with Alzheimer's disease who participates in the program to pay a copayment for respite care services under the program, except the commissioner may waive such copayment upon demonstration of financial hardship by such individual.
- (d) The commissioner shall adopt regulations in accordance with the provisions of chapter 54 to implement the provisions of this section. Such regulations shall include, but need not be limited to (1) standards for eligibility for respite care services; (2) the basis for priority in receiving services; (3) qualifications and requirements of providers, which shall include specialized training in Alzheimer's disease, dementia and related disorders; (4) a requirement that providers accredited by the Joint Commission on the Accreditation of Healthcare Organizations, when available, receive preference in contracting for services; (5) provider reimbursement levels; (6) limits on services and cost of services; and (7) a fee schedule for copayments.
- (e) The Commissioner [of Social Services] on Aging may allocate any funds appropriated in excess of five hundred thousand dollars for the program among the five area agencies on aging according to need, as determined by said commissioner.
- 759 Sec. 22. Subsection (a) of section 17b-367a of the general statutes is

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- 762 (a) The Commissioner [of Social Services] on Aging shall develop 763 and administer a Community Choices program to provide a single, 764 coordinated system of information and access for individuals seeking 765 long-term support, including in-home, community-based and 766 institutional services. The Community Choices program shall be the 767 state Aging and Disability Resource Center Program in accordance 768 with the federal Older Americans Act Amendments of 2006, P.L. 109-769 365. Consumers served by the Community Choices program shall 770 include, but not be limited to, those sixty years of age or older and 771 those eighteen years of age or older with disabilities and caregivers.
- Sec. 23. Subsection (c) of section 3-123aa of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 774 1, 2013):

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- (c) There is established an advisory committee to the Connecticut Homecare Option Program for the Elderly, which shall consist of the State Treasurer, the State Comptroller, the Commissioner of Social Services, [a representative of the Commission on Aging] the Commissioner on Aging, the director of the long-term care partnership policy program within the Office of Policy and Management, and the cochairpersons and ranking members of the joint standing committees of the General Assembly having cognizance of matters relating to aging, human services and finance, revenue and bonding, [and the cochairpersons and ranking members of the select committee having cognizance of matters relating to aging,] or their designees. The Governor shall appoint one provider of home care services for the elderly and a physician specializing in geriatric care. The advisory committee shall meet at least annually. The State Comptroller shall convene the meetings of the committee.
- 790 Sec. 24. Subsection (a) of section 16a-41b of the general statutes is

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repealed and the following is substituted in lieu thereof (*Effective July* 792 1, 2013):

- 793 (a) There shall be a Low-Income Energy Advisory Board which shall 794 consist of the following members or their designees: The [executive 795 director of the Commission on Aging Commissioner on Aging or the 796 commissioner's designee; a representative of each electric and gas 797 public service company designated by each such company; the 798 chairperson of the Public Utilities Regulatory Authority; the Consumer 799 Counsel; the executive director of Operation Fuel; the executive 800 director of Infoline; the director of the Connecticut Local 801 Administrators of Social Services; the executive director of Legal 802 Assistance Resource Center of Connecticut; the Connecticut president 803 of AARP; a designee of the Norwich Public Utility; a designee of the 804 Independent Connecticut Petroleum Association; and a representative 805 of the community action agencies administering energy assistance 806 programs under contract with the Department of Social Services, 807 designated by the Connecticut Association for Community Action. The 808 Secretary of the Office of Policy and Management and the 809 Commissioners of Social Services and Energy and Environmental 810 Protection, or their designees, shall serve as nonvoting members of the 811 board.
- Sec. 25. Subsection (a) of section 17b-253 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- 815 (a) The Department of Social Services shall seek appropriate 816 amendments to its Medicaid regulations and state plan to allow 817 protection of resources and income pursuant to section 17b-252. Such 818 protection shall be provided, to the extent approved by the federal 819 Centers for Medicare and Medicaid Services, for any purchaser of a 820 precertified long-term care policy and shall last for the life of the 821 purchaser. Such protection shall be provided under the Medicaid 822 program or its successor program. Any purchaser of a precertified

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long-term care policy shall be guaranteed coverage under the Medicaid program or its successor program, to the extent the individual meets all applicable eligibility requirements for the Medicaid program or its successor program. Until such time as eligibility requirements are prescribed for Medicaid's successor program, for the purposes of this subsection, the applicable eligibility requirements shall be the Medicaid program's requirements as of the date its successor program was enacted. The Department of Social Services shall count insurance benefit payments toward resource exclusion to the extent such payments (1) are for services paid for by a precertified long-term care policy; (2) are for the lower of the actual charge and the amount paid by the insurance company; (3) are for nursing home care, or formal services delivered to insureds in the community as part of a care plan approved by an access agency approved by the Office of Policy and Management and the Department of Social Services as meeting the requirements for such agency as defined in regulations adopted pursuant to subsection (e) of section 17b-342; and (4) are for services provided after the individual meets the coverage requirements for long-term care benefits established by the Department of Social Services for this program. The Commissioner of Social Services shall adopt regulations, in accordance with chapter 54, to implement the provisions of this subsection and sections [17b-251,] 17b-252, 17b-254 and 38a-475 relating determining eligibility of applicants for Medicaid, or its successor program, and the coverage requirements for long-term care benefits.

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Sec. 26. Section 38a-475 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

The Insurance Department shall only precertify long-term care insurance policies which (1) alert the purchaser to the availability of consumer information and public education provided by the Department [of Social Services] on Aging pursuant to section 17b-251, as amended by this act; (2) offer the option of home and community-based services in addition to nursing home care; (3) in all home care

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plans, include case management services delivered by an access agency approved by the Office of Policy and Management and the Department of Social Services as meeting the requirements for such agency as defined in regulations adopted pursuant to subsection (e) of section 17b-342, which services shall include, but need not be limited to, the development of a comprehensive individualized assessment and care plan and, as needed, the coordination of appropriate services and the monitoring of the delivery of such services; (4) provide inflation protection; (5) provide for the keeping of records and an explanation of benefit reports on insurance payments which count toward Medicaid resource exclusion; and (6) provide the management information and reports necessary to document the extent of Medicaid resource protection offered and to evaluate the Connecticut Partnership for Long-Term Care. No policy shall be precertified if it requires prior hospitalization or a prior stay in a nursing home as a condition of providing benefits. The commissioner may adopt regulations, in accordance with chapter 54, to carry out the precertification provisions of this section.

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This act shall take effect as follows and shall amend the following					
sections:					
Section 1	July 1, 2013	7-127b			
Sec. 2	July 1, 2013	8-119f			
Sec. 3	July 1, 2013	17b-4			
Sec. 4	July 1, 2013	17a-317			
Sec. 5	July 1, 2013	17b-2			
Sec. 6	July 1, 2013	17b-28(c)			
Sec. 7	July 1, 2013	17b-28a(a)			
Sec. 8	July 1, 2013	17b-33			
Sec. 9	July 1, 2013	17b-251			
Sec. 10	July 1, 2013	17b-400			
Sec. 11	July 1, 2013	17b-406(c)			
Sec. 12	July 1, 2013	17b-411			
Sec. 13	July 1, 2013	17b-412			
Sec. 14	July 1, 2013	17b-421			
Sec. 15	July 1, 2013	17b-422			

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Sec. 16	July 1, 2013	17b-425
Sec. 17	July 1, 2013	17b-426
Sec. 18	July 1, 2013	17b-427
Sec. 19	July 1, 2013	17b-792(a)
Sec. 20	July 1, 2013	17b-337(c)
Sec. 21	July 1, 2013	17b-349e
Sec. 22	July 1, 2013	17b-367a(a)
Sec. 23	July 1, 2013	3-123aa(c)
Sec. 24	July 1, 2013	16a-41b(a)
Sec. 25	July 1, 2013	17b-253(a)
Sec. 26	July 1, 2013	38a-475

## Statement of Purpose:

To implement the Governor's budget recommendations.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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